

**MEETING NOTICE**  
**AAA4 ADVISORY COUNCIL**

**(916) 486-1876**

**DATE:** August 15, 2024  
**TIME:** 10:00 a.m. – 12:00 p.m.

Our Mission: Enriching the lives of older adults and people with disabilities by **FOSTERING** networks of support, **ADVOCATING** for individual choice, **COLLABORATING** with others, **ENSURING** equity, and **STRIVING** to do so with conviction.

**PLACE:** **SACRAMENTO COUNTY**  
1401 El Camino Avenue  
4th Floor Board Room  
Sacramento, CA 95815

**AGENDA**

- I. **CALL TO ORDER, PLEDGE OF ALLEGIANCE, ROLL CALL, WELCOME & INTRODUCTIONS**
- II. **COMMENTS FROM THE PUBLIC**
- III. **CONSENT CALENDAR**
  - A. Adopt the Agenda..... 2 min.
  - B. Approve Minutes From 7/18/24..... 2 min.
- IV. **CORRESPONDENCE** ..... 0 min.  
Not applicable
- V. **ACTION ITEM**  
Not applicable ..... 0 min.
- VI. **DISCUSSION/PRESENTATION** .....90 min.
  - A. Advocating for APS/IHSS/PG Services, *Kelly Carpenter*
  - B. Introducing AAA4’s Key Connections Co-Living Program, *Dr. Julie Bates*
  - C. Initial County Funding Levels for the 2025-27 Request for Proposals, *Will Tift*
- VII. **REPORTS**..... 20 min.
  - A. Executive Committee
  - B. Governing Board
  - C. Legislative Committee
  - D. Executive Director

COMMITTEE MEETING  
**Executive Committee:** Thursday, 8/15/24, 9:30 a.m. – 10:00 a.m.

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VIII. ROUNDTABLE: ANNOUNCEMENTS ..... 6 min.

IX. ADJOURNMENT ..... 0 min.

Attachments to be sent under separate cover

- Not applicable

**\*Members of the public wishing to join the meeting via Zoom, please use the link below:**

<https://us02web.zoom.us/j/86364925071>

If you need a disability-related reasonable accommodation to participate in this meeting, please contact the AAA4 office at (916) 486-1876, or email [AdvisoryCouncil@AgencyOnAging4.org](mailto:AdvisoryCouncil@AgencyOnAging4.org) at least 3 days in advance with your accommodation request. Every effort will be made to accommodate. However, we cannot guarantee we will be able to honor requests received less than 3 days in advance.

**AGENCY ON AGING AREA 4  
ADVISORY COUNCIL MEETING MINUTES**

Date: July 18, 2024

Location: Placer County

**I. CALL TO ORDER, PLEDGE OF ALLEGIANCE, ROLL CALL, WELCOME & INTRODUCTIONS**

Chair Kelly Carpenter called the meeting to order at 10:03 a.m., welcoming members and guests. A quorum was established.

County	AC Members Present – 13	Excused = 3; Absent= 1
Nevada	K. Carpenter; A. Mikal-Heine	
Placer	K. Flanagan	D. Wiltsee (E)
Sacramento	M. Jacobs, C. Koss, S. McBride, A. Zonderman	T. Abah (A)
Sierra	No members	
Sutter	P. Epley; T. Thomas	
Yolo	J. Bohon	C. Dorsey (E); S. Brunner (E)
Yuba	D. Panteloglow	
At-Large	P. Nelson (Sacramento), R. Saenz* (Sacramento-via Zoom)	

\*Teleconferencing according to AB 2449 Brown Act Emergency Provision.

**AAA4 Staff Present:** Pam Miller (via Zoom), Will Tift, Anson Houghton (via Zoom), German Ayon (via Zoom), Linda Berry, Dr. Julie Bates, Kiel Adams, and Julie Beckner (via Zoom).

**Guests Present:** Rob Drown, Yuba County Commission on Aging; Laura Drown, Yuba County Commission on Aging; and, Rob Oldham, *Placer County*.

**Zoom Guests:** Margaret Fowler, *Yuba County Commission on Aging*; and, Seth Brunner.

**II. COMMENTS FROM THE PUBLIC – Not applicable**

**III. CONSENT CALENDAR**

Motion to approve agenda and approve minutes from 5/16/24.

Motion	Second	Passed
P. Epley	J. Bohon	Y=13; N= 0; Abstain=0

**IV. CORRESPONDENCE – Not Applicable**

**V. ACTION ITEM**

**A.** Approve Legislative Committee Recommendations:

--SB 1384 (Dodd) Powered wheelchairs: repair

Motion	Second	Passed
A. Mikal-Heine	J. Bohon	Y= 13; N=0; Abstain=0

--SB 1406 Residential Care Facilities for the Elderly: Resident Services

Motion	Second	Passed
A. Mikal-Heine	J. Bohon	Y= 10; N=1 (Koss; Nelson); Abstain=2 (Zonderman; Epley)

**VI. DISCUSSION/PRESENTATIONS\*\***

- A. Initial Parity Percentages for the 2025-27 Funding Cycle – *Will Tift***
  - Overview and discussion of Initial Parity Percentages in each county and how it affects all counties was provided to Council members.
- B. Final Status of the 2024-25 State Budget – *Will Tift***
  - Overview and discussion of the 2024-25 State Budget and how it affects the counties in AAA4’s planning service area was provided to Council members.
- C. 5 Over 50 Awards for Volunteerism: Video**
  - Council members viewed the Sacramento Board of Supervisors video honoring their five volunteers that were over age 50.

**VII. REPORTS**

- A. Executive Committee – *Kelly Carpenter***
  - The Executive Committee reviewed the agenda.
  - Harrison Linder, Assistant Director of Housing Policy at Leading Age California was welcomed as a new Council member.
- B. Governing Board – *Linda Berry***
  - The Governing Board met on July 12, 2024, in Sacramento County.
  - Approval was provided for four internal policies:
    - AAA4 Vehicle Use Policy
    - AAA4 Acceptable Use of IT Resources Policy
    - AAA4 Mobile Device Security Policy
    - AAA4 Personnel Security Policy
  - Approval was provided for four Action Items:
    - Resolution No. 317 to Accept Grant Funds from Partnership HealthPlan of California
    - Resolution No. 318 to Increase the Spending Authority of the Executive Director
    - Awards provided to Don Nottoli Project Small Grants for SFY 2024-25
    - Resolution No. 319 to Receive Area Plan Funds for SFY 2024-25
- C. Legislative Committee – *Jim Bohon***
  - The Legislative Committee met on June 13, 2024, and reviewed and discussed bills brought before the Council today. The Legislative Committee meets after today’s Council meeting from 12:30 – 2:00 p.m.
- D. HICAP Coordinating Committee – *Will Tift***
  - The HICAP Coordinating Committee meets three times per year with representatives from the AAA4 service area, along with El Dorado and San Joaquin counties to discuss issues related to Medicare.

**E. Executive Director – Pam Miller**

- Interviews will take place for support staff to assist with the Advisory Council and Governing Board.
- Lynda Webb, Fiscal Administrator, retired and Kellie Bruton is our interim fiscal administrator.
- The ATT Grants that provided electronic devices to consumers are coming to a close.
- OAA Programs now need to get advanced approval for advertising or media print when mentioning the California Department of Aging (CDA) or when using the CDA logo.
- AAA4 started to receive reimbursements for our Veteran's Directed Care program in Nevada and Placer counties. This program will expand into Sacramento County where there are approximately 100 on a waiting list.
- The Nursing Facility Transition to Home work through Anthem Blue Cross patients will be starting this month through the CalAIM program.
- A grant was received from Partnership Health Plan to support the future provision of medically tailored meals in Yuba and Sutter counties.
- Discussions began with Common Spirit, which is the parent company of Dignity Health doing Medicare reimbursement programs where physicians would refer patients to AAA4 to help with social needs in Sacramento County. AAA4 is assisting in writing the grant for this 16-month pilot program.
- Met with Susan DeMarois, Director of CDA, to discuss all the work AAA4 is doing to expand the agency.
- Planning a presentation from the Key Connections program to the Council. This program, led by Dr. Bates, matches individuals that are over-housed but do not have a lot of money with people who are under-housed and need a place to live.

**VIII. ROUNDTABLE: ANNOUNCEMENTS – Not applicable**

**IX. ADJOURNMENT**

Chair Kelly Carpenter called for a motion for adjournment at 12:00 p.m.

**\*\*TO LISTEN TO THE FULL AUDIO OR REQUEST MATERIALS FROM THIS MEETING, PLEASE EMAIL [AdvisoryCouncil@AgencyOnAging4.org](mailto:AdvisoryCouncil@AgencyOnAging4.org)**

*Recordings are on file for one year.*

**PRESENTATION ITEM VI. A.**

**TO: AAA4 ADVISORY COUNCIL**  
**FROM: Pam Miller**  
**DATE: August 5, 2024**  
**SUBJECT: Advocating for APS/IHSS/PG Services**

Kelly Carpenter is the Adult Services Program Manager for the County of Nevada where she oversees APS (Adult Protective Services), IHSS (In-Home Supportive Services) and the Senior Outreach Nurse program while also serving as a Public Guardian (PG).

Furthermore, Ms. Carpenter has played a key role in the development and implementation of the *Nevada County Master Plan for Aging Local Playbook: July 2021 – June 2026*.

Kelly is the current Chair of AAA's Advisory Council and she also Chairs AAA4's Legislative Committee.

**PRESENTATION ITEM VI. B.**

**TO: AAA4 ADVISORY COUNCIL**  
**FROM: Pam Miller**  
**DATE: August 4, 2024**  
**SUBJECT: Introducing Key Connections, a Co-Living Program by AAA4**

Over the last several months, Dr. Julie Bates has been overseeing the development of a Co-Living program with new AAA4 Staff member Gail Samuels. Dr. Bates will share the culmination of those efforts to date and what lies ahead.

**DISCUSSION ITEM VI. C.**

**TO: AAA4 ADVISORY COUNCIL**

**FROM: Pam Miller**

**DATE: August 4, 2024**

**SUBJECT: Initial County Funding Levels for the 2025-27 Request for Proposals**

BACKGROUND (For ease of reference, this section repeats the information that appeared in the July 2024 Council and Board Packets)

Since 1994, AAA4 has applied California’s Intrastate Funding Formula (IFF) to determine how most<sup>1</sup> Older Americans Act (OAA) program funds should be distributed to the seven counties in an equitable manner. At AAA4, this practice is commonly referred to as “parity.” The total dollars that are subject to allocation through parity is known as the “parity pool.”

At the direction of the national Administration on Aging, each State began developing its own version of the IFF (a.k.a., a “parity formula”) in the early 1980s. This sparked a series of lawsuits in California and around the country from various parties who felt these formulas were unfair. In 1989, a federal district court ruling in the Florida case of Meek v. Martinez provided helpful clarification and guidance. Shortly thereafter, the California Department of Aging (CDA) finalized its IFF and began using it to allocate OAA funds to the State’s agencies on aging. The IFF still includes the following four demographic factors and weights<sup>2</sup> – the same set AAA4 has used for the last 30 years:

<u>Factor</u>	<u>Weight</u>
Persons age 60+ non-minority	1.0
Persons age 60+ minority	2.0
Persons age 60+ low-income	2.0
Persons age 60+ geographically isolated	1.5

Parity has been controversial at AAA4 because resetting it often leads to significant net financial gains and losses for certain counties and thus for the funded partners operating within them. While there have been numerous discussions about altering AAA4’s application of the Parity Formula in recent years (especially about adding new factors to the formula), no such changes have been approved by the Governing Board.

<sup>1</sup> AAA4 does not apply the IFF in circumstances where program funds are being used to serve the entire seven-county service area under a single program or service such as the Health Insurance Counseling and Advocacy Program (HICAP) and Long Term Care Ombudsman & Elder Abuse Prevention services.

<sup>2</sup> With respect to Title III-D Disease Prevention and Health Promotion funds only, CDA now also uses “Medi-Cal Eligible 60+” with a weight of 1.0. It is unclear when this fifth factor was added.



Parity resets have caused significant funding fluctuations for two separate reasons. First, the data used to compute parity is updated annually, but the formula is only recalculated once every four years. While this keeps awards stable *during* the subsequent 4-year funding (RFP) cycle, it also compounds the impacts that must occur *after* they are over. Second, Funded Partners' individual awards sometimes change in ways that push net county allocations above or below their parity shares. This is called "parity drift."

If a county is gradually losing parity share and collecting more than its existing share of funds (drifting high) at the same time, then a parity reset could result in tens of thousands of dollars being shifted out of that county. This is precisely what happened in 2008 when the parity reset caused a sudden \$120,000 shortfall in Nevada County. Since then, AAA4 has taken measures to curb such extreme losses; going forward, the Agency may conclude additional measures are warranted.

For planning purposes, the graphic on the following page shows **initial** "non-adjusted" parity percentages for 2024. It uses the most **current** data sources that are used by (and provided by) CDA to calculate the IFF, and those calculations result in a specific "parity percentage" for each county.

CDA's newest IFF data reflects a 10-year correction in geographic isolation because historically, those numbers have been based on the decennial Census. AAA4 Staff had expected to see significant reductions in those figures as communities that were once rural are now classified as urban. **Instead, we have seen substantial increases!** This surprising result is caused by CDA adopting a broader definition of "rural area" than it was using previously.

PSA 4 continues to have many more rural residents than any other service area in the State, and the Agency (as a whole) continues to benefit from the IFF as a result.

Prior to any Board-approved adjustments, only Nevada and Placer Counties are projected to see a net increase in their parity share because their rate of growth exceeds that of the other five Counties.

# INITIAL Parity Calculations for 2024

(Not Adjusted for Sierra County)

Source Data:

County	60+ Total Population <sup>a</sup>	60+ Non-Minority <sup>a</sup>	60+ Minority <sup>a</sup>	60+ Low Income <sup>b</sup>	60+ Geographic Isolation <sup>c</sup>
Nevada	41,113	37,707	3,406	4,380	18,724
Placer	115,115	92,032	23,083	9,505	20,110
Sacramento	345,815	195,137	150,678	45,635	11,100
Sierra	1,530	1,399	131	160	1,286
Sutter	23,037	13,186	9,851	3,245	3,940
Yolo	44,852	28,187	16,665	5,185	4,547
Yuba	15,839	10,742	5,097	2,360	6,476
<b>Totals</b>	<b>587,301</b>	<b>378,390</b>	<b>208,911</b>	<b>70,470</b>	<b>66,183</b>

Application of the Formula:

Weight	1.0	2.0	2.0	1.5				
County	60+ Non-Minority	60+ Minority	60+ Low Income	60+ Geographic Isolation	Weighted Totals (Parity Points)	2024 Non-Adjusted Parity %	Variance: 2020 to 2024	Impact w/ \$12.9 million Budget (2024)
Nevada	37,707	6,812	8,760	28,086	81,365	7.85%	0.28%	\$ 35,681
Placer	92,032	46,166	19,010	30,165	187,373	18.08%	0.32%	\$ 40,986
Sacramento	195,137	301,356	91,270	16,650	604,413	58.32%	-0.03%	\$ (3,361)
Sierra	1,399	262	320	1,929	3,910	0.38%	-0.01%	\$ (1,863)
Sutter	13,186	19,702	6,490	5,910	45,288	4.37%	-0.31%	\$ (39,702)
Yolo	28,187	33,330	10,370	6,821	78,708	7.59%	-0.23%	\$ (30,130)
Yuba	10,742	10,194	4,720	9,714	35,370	3.41%	-0.01%	\$ (1,610)
<b>Totals</b>	<b>378,390</b>	<b>417,822</b>	<b>140,940</b>	<b>99,275</b>	<b>1,036,427</b>	<b>100.00%</b>	<b>0.00%</b>	<b>\$ (0)</b>

<sup>a</sup> CA Department of Finance population projections (5-year groups), special run request, February 2024.

<sup>b</sup> American Community Survey (ACS) Special Tabulation on Aging, 2017-21 estimates.

<sup>c</sup> US Census 2020, Table P12.

## NEW INFORMATION:

### Application of the Initial Parity Percentages: SFY 2025-26

In order to isolate the effect of recalculating the Parity Formula, the “Impact” column in the chart above assumes funding levels have remained constant since 2020. That is a false assumption. Four years ago, AAA4’s Parity Pool was \$7,903,093. Today, it is \$10,274,905 which represents a net increase of \$2,371,812 or 30.0%. Virtually all of this increase (96.9%) is due to an influx of State General Funds (Augmentation Funds) to supplement Title III-C Nutrition Providers – a response to concerns about rising inflation.

In keeping with long-standing precedent, these additional Nutrition dollars have been distributed proportionally. For example, if any given Nutrition Provider receives 10% of all Title III-C funds, then that Provider would have received 10% of the State Augmentation Funds. Such a large increase of dollars in a single service category has resulted in substantial Parity Drift whereby AAA4's smaller counties (which have the highest proportion of nutrition dollars) have exceeded their Parity Shares at the expense of AAA4's larger counties (which have the lowest proportion of nutrition dollars). The consequences of this effect are evidenced in the chart below.

### Funding Levels by County: Initial Parity Shares vs. Actuals

COUNTY	INITIAL PARITY SHARES (For SFY 2025-26)		ACTUAL AWARDS (SFY 2024-25)	OVER & UNDER
	Percent	Dollars		
Nevada	7.85%	\$ 806,635	\$ 847,894	\$ 41,259
Placer	18.08%	\$ 1,857,575	\$ 1,594,474	\$ (263,101)
Sacramento	58.32%	\$ 5,992,019	\$ 5,839,794	\$ (152,225)
Sierra	0.38%	\$ 38,763	\$ 223,846	\$ 185,083
Sutter	4.37%	\$ 448,975	\$ 614,967	\$ 165,992
Yolo	7.59%	\$ 780,289	\$ 725,956	\$ (54,333)
Yuba	3.41%	\$ 350,650	\$ 427,973	\$ 77,323
<b>PSA 4</b>	<b>100.00%</b>	<b>\$ 10,274,906</b>	<b>\$ 10,274,904</b>	<b>\$ (2)</b>

Agency on Aging Area 4

8/4/2024

At this time, AAA4 is projecting flat funding for SFY 2025-26 (the first year of the major RFP cycle), thus without any new dollars entering the Parity Pool, rebalancing funding levels by County is a zero-sum scenario. Placer, Sacramento and Yolo are all currently receiving *less* than their Initial Parity Share; they cannot realize any gains unless Nevada, Sierra, Sutter and Yuba experience losses because those Counties are all currently receiving *more* than their Initial Share.

As a reminder, "Initial" Parity figures are figures that have not yet been adjusted for Sierra County. Since 2020, Placer and Sacramento Counties have effectively subsidized Sierra in order to maintain a sufficient fiscal baseline for Congregate Meals, Home-Delivered Meals, Legal Services and Outreach. The Governing Board has always supported Sierra County in this way, but the manner in which it is done varies. Generally, the Counties that have benefited most from Parity resets have been the Counties to divert a portion of their added funds to Sierra.

Approval of new Parity Percentages for the 2025-27 Request for Proposals is a two-step process. The Governing Board should first decide upon a baseline funding level for Sierra County during the October 2024 meeting (Sierra's Adjusted Parity Percentage is then computed based on that amount).

At the November 2024 meeting, the Board will be prepared for the second decision point – choosing which Counties will divert what sums to Sierra County to reach their SFY 2025-26 baseline (the Adjusted Parity Percentages for the contributing Counties are then computed based on their resulting award amounts). The outcome of this second step will dictate final funding levels for all seven Counties unless exceptions are granted. In 2020 for example, following a motion by Sacramento Supervisor Nottoli, the Governing Board voted to divert \$8,000 from Sacramento County to Yuba County to lessen the amount of Parity reductions that were needed there (Yuba's Parity percentage was not changed).